ASCENTD

97 467 23 51 4:58

SECTOR OF THE VERY A

# WEST VIRGINIA LEGISLATURE

**REGULAR SESSION, 1997** 



(By Senators Touscin, Mr. Mesident, AND Birek Mich, By Requiest of The Executive)

APRIL 12, 1997 PASSED

FRom Passage In Effect



# ENROLLED

COMMITTEE SUBSTITUTE FOR

# Senate Bill No. 317

(By Senators Tomblin, Mr. President, and Buckalew, By Request of the Executive)

[Passed April 12, 1997; in effect from passage.]

AN ACT to repeal article fourteen, chapter twenty-nine of the code of West Virginia, one thousand nine hundred thirtyone, as amended; to amend and reenact section one, article two, chapter five-f of said code; and to amend chapter sixteen of said code by adding thereto a new article, designated article five-n, all relating to abolishing the state commission on aging and creating the bureau of senior services; making technical changes, deletions and corrections to the structure of the executive branch and listing of executive agencies; providing a purpose, short title and definitions; providing for appointment of a commissioner of the bureau and providing for qualifica-

tions, oath, offices, compensation and expenses; powers and duties of commissioner; creating the council on aging; composition of council and terms of members; officers; meetings; expenses; providing programs and services for the aging; prevention of crimes against the elderly; designating the bureau as the state agency for handling federal programs; providing for donations, records, rules and reports; and continuation of bureau.

# Be it enacted by the Legislature of West Virginia:

That article fourteen, chapter twenty-nine of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be repealed; that section one, article two, chapter five-f of said code be amended and reenacted; and that chapter sixteen of said code be amended by adding thereto a new article, designated article five-n, all to read as follows:

# **CHAPTER 5F. REORGANIZATION OF THE EXECUTIVE** BRANCH OF STATE GOVERNMENT.

#### ARTICLE 2. TRANSFER OF AGENCIES AND BOARDS.

# §5F-2-1. Transfer and incorporation of agencies and boards; funds.

(a) The following agencies and boards, including all of 1  $\mathbf{2}$ the allied, advisory, affiliated or related entities and funds 3 associated with any such agency or board, are hereby transferred to and incorporated in and shall be adminis-4 tered as a part of the department of administration: 5

(1) Building commission provided for in article six, 6 7 chapter five of this code;

8 (2) Public employees insurance agency and public employees insurance agency advisory board provided for 9 10 in article sixteen, chapter five of this code;

(3) Governor's mansion advisory committee provided for 11 12in article five, chapter five-a of this code;

13 (4) Commission on uniform state laws provided for in article one-a, chapter twenty-nine of this code; 14

15 (5) Education and state employees grievance board provided for in article twenty-nine, chapter eighteen of 16

this code and article six-a, chapter twenty-nine of this 17 18 code:

19(6) Board of risk and insurance management provided 20for in article twelve, chapter twenty-nine of this code;

21(7) Boundary commission provided for in article twenty-22three, chapter twenty-nine of this code;

23 (8) Public defender services provided for in article twenty-one, chapter twenty-nine of this code; 24

(9) Division of personnel provided for in article six, 25 26chapter twenty-nine of this code;

(10) The West Virginia ethics commission provided for 27 in article two, chapter six-b of this code; 28

29(11) Consolidated public retirement board provided for in article ten-d, chapter five of this code; and 30

(12) The child support enforcement division designated 31 32in chapter forty-eight-a of this code.

(b) The department of commerce, labor and environmen-33 tal resources and the office of secretary of the department 34 35 of commerce, labor and environmental resources are hereby abolished. For purposes of administrative support 36 37 and liaison with the office of the governor, the following agencies and boards, including all allied, advisory and 38 39 affiliated entities shall be grouped under three bureaus as 40 follows:

(1) Bureau of commerce: 41

42(A) Division of labor provided for in article one, chapter twenty-one of this code, which shall include: 43

44 (i) Occupational safety and health review commission provided for in article three-a, chapter twenty-one of this 45 46 code; and

47 (ii) Board of manufactured housing construction and 48 safety provided for in article nine, chapter twenty-one of this code; 49

50 (B) Office of miners' health, safety and training provided 51 for in article one, chapter twenty-two-a of this code. The

3

52 following boards are transferred to the office of miners'

health, safety and training for purposes of administrative
support and liaison with the office of the governor:

(i) Board of coal mine health and safety and coal mine
safety and technical review committee provided for in
article six, chapter twenty-two-a of this code;

(ii) Board of miner training, education and certification
provided for in article seven, chapter twenty-two-a of this
code; and

61 (iii) Mine inspectors' examining board provided for in62 article nine, chapter twenty-two-a of this code;

63 (C) The West Virginia development office provided for
64 in article two, chapter five-b of this code, which shall
65 include:

66 (i) Enterprise zone authority provided for in article two-67 b, chapter five-b of this code;

68 (ii) Economic development authority provided for in69 article fifteen, chapter thirty-one of this code; and

(iii) Tourism commission provided for in article two,
chapter five-b of this code and the office of the tourism
commissioner;

(D) Division of natural resources and natural resources
commission provided for in article one, chapter twenty of
this code. The Blennerhassett historical state park
provided for in article eight, chapter twenty-nine of this
code shall be under the division of natural resources;

(E) Division of forestry provided for in article one-a,chapter nineteen of this code;

80 (F) Geological and economic survey provided for in 81 article two, chapter twenty-nine of this code;

82 (G) Water development authority and board provided83 for in article one, chapter twenty-two-c of this code;

84 (2) Bureau of employment programs provided for in85 article one, chapter twenty-one-a of this code;

86 (3) Bureau of environment:

(A) Air quality board provided for in article two, chapter
twenty-two-b of this code;

(B) Solid waste management board provided for inarticle three, chapter twenty-two-c of this code;

91 (C) Environmental quality board, or its successor board,
92 provided for in article three, chapter twenty-two-b of this
93 code;

94 (D) Division of environmental protection provided for in95 article one, chapter twenty-two of this code;

96 (E) Surface mine board provided for in article four,97 chapter twenty-two-b of this code;

98 (F) Oil and gas inspectors' examining board provided for 99 in article seven, chapter twenty-two-c of this code; and

100 (G) Shallow gas well review board provided for in101 article eight, chapter twenty-two-c of this code;

(H) Oil and gas conservation commission provided for inarticle nine, chapter twenty-two-c of this code.

(c) The following agencies and boards, including all of
the allied, advisory, affiliated or related entities and funds
associated with any such agency or board, are hereby
transferred to and incorporated in and shall be administered as a part of the department of education and the
arts:

(1) Library commission provided for in article one,chapter ten of this code;

(2) Educational broadcasting authority provided for inarticle five, chapter ten of this code;

(3) University of West Virginia board of trustees pro-vided for in article two, chapter eighteen-b of this code;

(4) Board of directors of the state college system pro-vided for in article three, chapter eighteen-b of this code;

(5) Joint commission for vocational-technical-occupational education provided for in article three-a, chapter
eighteen-b of this code;

(6) Division of culture and history provided for in articleone, chapter twenty-nine of this code; and

123 (7) Division of rehabilitation services provided for in124 section two, article ten-a, chapter eighteen of this code.

(d) The following agencies and boards, including all of
the allied, advisory, affiliated or related entities and funds
associated with any such agency or board, are hereby
transferred to and incorporated in and shall be administered as a part of the department of health and human
resources:

131 (1) Human rights commission provided for in article132 eleven, chapter five of this code;

133 (2) Division of human services provided for in article134 two, chapter nine of this code;

135 (3) Bureau of public health provided for in article one,136 chapter sixteen of this code;

(4) Office of emergency medical services and advisory
council thereto provided for in article four-c, chapter
sixteen of this code;

(5) Health care cost review authority provided for inarticle twenty-nine-b, chapter sixteen of this code;

(6) Commission on mental retardation provided for inarticle fifteen, chapter twenty-nine of this code;

(7) Women's commission provided for in article twenty,chapter twenty-nine of this code; and

(8) The child support enforcement division designated inchapter forty-eight-a of this code.

(e) The following agencies and boards, including all of
the allied, advisory, affiliated or related entities and funds
associated with any such agency or board, are hereby
transferred to and incorporated in and shall be administered as a part of the department of military affairs and
public safety:

(1) Adjutant general's department provided for in articleone-a, chapter fifteen of this code;

(2) Armory board provided for in article six, chapterfifteen of this code;

(3) Military awards board provided for in article one-g,chapter fifteen of this code;

(4) West Virginia state police provided for in article two,chapter fifteen of this code;

162 (5) Office of emergency services and disaster recovery
163 board provided for in article five, chapter fifteen of this
164 code and emergency response commission provided for in
165 article five-a of said chapter;

166 (6) Sheriffs' bureau provided for in article eight, chapter167 fifteen of this code;

168 (7) Division of corrections provided for in chapter169 twenty-five of this code;

(8) Fire commission provided for in article three, chaptertwenty-nine of this code;

(9) Regional jail and correctional facility authority
provided for in article twenty, chapter thirty-one of this
code;

(10) Board of probation and parole provided for inarticle twelve, chapter sixty-two of this code; and

177 (11) Division of veterans' affairs and veterans' council178 provided for in article one, chapter nine-a of this code.

(f) The following agencies and boards, including all of
the allied, advisory, affiliated or related entities and funds
associated with any such agency or board, are hereby
transferred to and incorporated in and shall be administered as a part of the department of tax and revenue:

184 (1) Tax division provided for in article one, chapter185 eleven of this code;

186 (2) Racing commission provided for in article twenty-187 three, chapter nineteen of this code;

(3) Lottery commission and position of lottery director
provided for in article twenty-two, chapter twenty-nine of
this code;

(4) Agency of insurance commissioner provided for inarticle two, chapter thirty-three of this code;

(5) Office of alcohol beverage control commissioner
provided for in article sixteen, chapter eleven of this code
and article two, chapter sixty of this code;

(6) Board of banking and financial institutions providedfor in article three, chapter thirty-one-a of this code;

198 (7) Lending and credit rate board provided for in199 chapter forty-seven-a of this code;

200 (8) Division of banking provided for in article two,201 chapter thirty-one-a of this code; and

(9) The child support enforcement division as designatedin chapter forty-eight-a of this code.

(g) The following agencies and boards, including all of
the allied, advisory, affiliated or related entities and funds
associated with any such agency or board, are hereby
transferred to and incorporated in and shall be administered as a part of the department of transportation:

209 (1) Division of highways provided for in article two-a,210 chapter seventeen of this code;

(2) Parkways, economic development and tourism
authority provided for in article sixteen-a, chapter
seventeen of this code;

(3) Division of motor vehicles provided for in article two,chapter seventeen-a of this code;

(4) Driver's licensing advisory board provided for inarticle two, chapter seventeen-b of this code;

(5) Aeronautics commission provided for in article two-a, chapter twenty-nine of this code;

(6) State rail authority provided for in article eighteen,chapter twenty-nine of this code; and

(7) Port authority provided for in article sixteen-b,chapter seventeen of this code.

(h) Except for such powers, authority and duties as have

been delegated to the secretaries of the departments by the provisions of section two of this article, the existence of the position of administrator and of the agency and the powers, authority and duties of each administrator and agency shall not be affected by the enactment of this chapter.

231(i) Except for such powers, authority and duties as have 232been delegated to the secretaries of the departments by the 233provisions of section two of this article, the existence, 234powers, authority and duties of boards and the member-235ship, terms and qualifications of members of such boards 236 shall not be affected by the enactment of this chapter and 237all boards which are appellate bodies or were otherwise 238established to be independent decision makers shall not 239have their appellate or independent decision-making 240 status affected by the enactment of this chapter.

241(i) Any department previously transferred to and 242incorporated in a department created in section two, 243article one of this chapter by prior enactment of this 244section in chapter three, acts of the Legislature, first 245extraordinary session, one thousand nine hundred eighty-246nine, and subsequent amendments thereto, shall hence-247forth be read, construed and understood to mean a divi-248sion of the appropriate department so created. Wherever 249elsewhere in this code, in any act, in general or other law, 250 in any rule or regulation, or in any ordinance, resolution 251or order, reference is made to any department transferred 252to and incorporated in a department created in section 253two, article one of this chapter, such reference shall 254henceforth be read, construed and understood to mean a 255division of the appropriate department so created, and any 256such reference elsewhere to a division of a department so 257transferred and incorporated shall henceforth be read, 258construed and understood to mean a section of the appro-259priate division of the department so created.

(k) When an agency, board or commission is transferred
under a bureau or agency other than a department headed
by a secretary pursuant to this section, that transfer shall
be construed to be solely for purposes of administrative
support and liaison with the office of the governor, a

9

265department secretary or a bureau. The bureaus created by 266 the Legislature upon the abolishment of the department of 267commerce, labor and environmental resources in the year 268 one thousand nine hundred ninety-four shall be headed by 269a commissioner or other statutory officer of an agency 270within that bureau. Nothing in this section shall be 271construed to extend the powers of department secretaries 272under section two of this article to any person other than 273a department secretary and nothing herein shall be 274 construed to limit or abridge the statutory powers and 275duties of statutory commissioners or officers pursuant to 276this code. Upon the abolishment of the office of secretary 277of the department of commerce, labor and environmental resources, the governor may appoint a statutory officer 278 279serving functions formerly within that department to a 280 position which was filled by the secretary ex officio.

# CHAPTER 16. PUBLIC HEALTH.

#### ARTICLE 5N. SENIOR SERVICES.

# §16-5N-1. Purpose of article.

- 1 The purpose of this article is to create a bureau in state
- 2 government which promotes services to enhance the
- 3 health, safety and welfare of West Virginia's senior
- 4 population and serves as the primary agency within state
- 5 government to provide services to the senior population.

# §16-5N-2. Short title.

1 This article may be cited as the "Senior Services Act of 1997".

# §16-5N-3. Definitions.

- 1 (a) "Bureau" means the bureau of senior services.
- 2 (b) "Care management" means the planning, arrange-
- 3 ment for and coordination of appropriate community-
- 4 based, in-home services and alternative living arrange-
- 5 ments for the frail elderly, disabled or terminally ill.
- 6 (c) "Care services" means housekeeping, personal care,
  7 chore, escort/transportation, meals, in-home nursing, day
  8 care and/or respite services.

9 (d) "Commissioner" means the commissioner of the 10 bureau of senior services.

(e) "Community care" means a system of communitybased, in-home services and alternative living arrangements which provide a full range of preventive, maintenance and restorative services for the frail elderly, disabled or terminally ill.

(f) "Comprehensive assessment" means the assessment
of needs, counseling in the development of a case plan,
arrangements for services and on-going monitoring of the
frail elderly, disabled or terminally ill.

(g) "Continuum of care" means a system of services
which has a primary emphasis on in-home care and
community service and which includes services such as
nursing, medical, transportation and other health and
social services available to an individual in an appropriate
setting over an extended period of time.

26 (h) "Council" means the West Virginia council on aging.

(i) "Disabled" for the purposes of this act means a
person who has temporary or permanent impairments
which require services within the continuum of care.

(j) "Frail elderly" for the purposes of this act means any
person sixty years of age or older, with limitations which
restrict the person's ability to perform the normal activities of daily living.

(k) "Senior", "Elderly" or "Aging" means any person
sixty years of age or older as defined by the term "older
individual" in the Older American's Act of 1965 as
amended.

38 (l) "Sliding fee scale" means a fee for services provided39 based on an individual client's ability to pay.

# §16-5N-4. Appointment of commissioner; term of office; reporting; qualifications; oath.

1 (a) There is hereby established the bureau of senior 2 services. As of the effective date of this article, all refer-3 ences to the commission on aging shall be construed to

4 mean the bureau of senior services.

5 (b) The bureau shall be under the supervision of a 6 commissioner of the bureau of senior services. The 7 commissioner shall be appointed by the governor, with the 8 advice and consent of the Senate, and shall hold office 9 subject to the will and pleasure of the governor. The 10 commissioner shall be selected with consideration to 11 training and experience in senior issues.

(c) The commissioner shall devote his or her entire time
to the duties of his or her office, and may not be a candidate for nor hold any other public office or trust nor be a
member of a political committee.

(d) The commissioner, before entering upon the duties of
office, shall take and subscribe to the oath prescribed by
article IV, section five of the state constitution. The oath
shall be filed with the secretary of state.

20 (e) The commissioner shall report directly to the gover-

21 nor or the governor's designee.

### §16-5N-5. Compensation; traveling expenses.

1 Notwithstanding the provisions of section two-a, article seven, chapter six of this code, the commissioner of the  $\mathbf{2}$ 3 bureau of senior services shall receive a yearly salary of sixty-five thousand dollars and the necessary traveling 4 expenses incident to the performance of his or her duties. 5 6 Requisition for traveling expenses shall be accompanied 7 by a sworn itemized statement which shall be filed with the auditor and preserved as a public record. 8

# §16-5N-6. Powers and duties generally.

1 The commissioner shall be the executive and adminis-2 trative head of the bureau and shall have the power and 3 duty to:

4 (a) Exercise general supervision of the bureau;

5 (b) Propose legislative rules for the effective and expedi-

6 tious performance and discharge of the duties and respon-

7 sibilities placed upon the commissioner by law;

8 (c) Conduct and coordinate studies of the problems of

9 the state's older people;

(d) Encourage and promote the establishment of localprograms and services for the aging;

(e) Conduct programs of public education on the prob-lems of the aging;

(f) Review state programs for the aging, and annually
make recommendations to the governor and the Legislature;

(g) Encourage and assist governmental and private
agencies to coordinate effective efforts on behalf of the
aging;

20 (h) Coordinate statewide local and voluntary efforts to21 serve the aging and develop programs at the local level;

(i) Supervise fiscal management and responsibilities ofthe bureau;

(j) Keep an accurate and complete record of all bureau
proceedings, record and file all bonds and contracts and
assume responsibility for the custody and preservation of
all papers and documents of the bureau;

28 (k) Submit an annual report to the governor on the29 condition, operation and functioning of the bureau;

30 (l) Invoke any legal or special remedy for the enforce-31 ment of orders or the provisions of this chapter;

32 (m) Standardize administration, expedite bureau
33 business, revise rules and promote the efficiency of the
34 service;

(n) Provide a program of continuing professional,
technical and specialized instruction for the personnel of
the bureau and local service providers; and

(o) Receive on behalf of the state any grant or gift and
accept the same, so that the title shall pass to the state.
All moneys from grants or gifts shall be deposited with the
state treasurer in a special fund and shall be used for the
purposes set forth in the grant or gift.

§16-5N-7.Creation and composition of the West Virginia coun-

# cil on aging; terms of citizen representative; vacancies; officers; meetings.

(a) There is hereby created the West Virginia council on
 aging, which shall be composed of five government
 members and ten citizen members, and shall serve as an
 advisory board to the commissioner.

5 (b) The five government members shall be: (1) The 6 director of the division of health; (2) the director of the 7 bureau of medical services; (3) one administrator desig-8 nated by the secretary of the department of health and 9 human resources; (4) one administrator designated by the 10 superintendent of the West Virginia state police; and (5) 11 the director of the division of rehabilitation services.

(c) The citizen members shall be appointed by the
governor with the advice and consent of the Senate. No
more than five of the citizen members shall belong to the
same political party, and no more than six members shall
be of the same gender. The members shall be selected in
a manner to provide balanced geographical distribution.

18 (d) The designated administrators and the citizen representatives of the council shall be appointed for terms 19 20of four years each, and shall serve until their successors are appointed and gualified. The citizen representatives 21 22appointed to staggered terms pursuant to section two, 23article fourteen, chapter twenty-nine of this code to the 24state commission on aging shall continue to serve the remainder of their term or until their successors are 2526appointed and qualified.

27(e) A majority of the members of the council shall constitute a quorum for the transaction of business. The 28 29council shall elect a chair, a vice-chair, and such other 30 officers as it deems necessary. The council shall meet at 31least two times each year. Each government representa-32tive shall designate a person with the authority to attend meetings and act on behalf of the government representa-33 tive, who shall be considered a member of the council for 34 35 the purpose of obtaining a quorum for the transaction of business. 36

# §16-5N-8. Expenses of citizen representatives.

- 1 Each citizen representative is entitled to receive travel
- 2 and other necessary expenses actually incurred in the
- 3 performance of official duties under the provisions of this
- 4 article. Requisition for such expenses shall be accompa-
- 5 nied by a sworn and itemized statement which shall be
- 6 filed with the auditor.

# §16-5N-9. Programs and services for the aging.

1 (a) The bureau may establish local programs of services 2 for the aging as needed throughout the state. Insofar as 3 possible, services shall be designed to foster continued 4 participation of older people in family and community life 5 and to avoid or postpone the onset of dependency and the 6 need for long-term care.

(b) Any allocations by the bureau of appropriations for 7 8 local programs may be made contingent upon local 9 appropriations or gifts in money or in kind for the support 10 of such programs. The county commission of any county or governing body of any municipality in this state may 11 12appropriate and expend money for establishing and 13maintaining programs. Funds appropriated by the county 14 commission or by the governing body of any municipality 15 in this state may be contributed from time to time to any 16committee or organization approved by the bureau for the 17 purposes authorized by this section.

(c) The bureau as provided hereunder may receive and
expend funding, including the state's share of federal
funds, designated for the construction, acquisition and
renovation of senior centers.

(d) The Legislature may appropriate funds on a matching basis or funds from any other source to be used for the
purposes stated in this section.

# §16-5N-10. Community care services.

1 The bureau shall, within available funds, administer

- 2 programs, including care management, comprehensive
- 3 assessment and community and in-home care services,
- 4 based on a sliding fee scale.

#### §16-5N-11. Prevention of crimes against the elderly.

1 (a) It is the intent of the Legislature that all state 2 agencies cooperate with the bureau and the state police in 3 carrying out the provisions of this section.

4 (b) In planning and developing programs and recom-5 mendations relating to the prevention of crime and the 6 fear of crime, including fraud, against elderly persons, the 7 bureau shall, within existing appropriations, evaluate the 8 need for new or improved programs, including:

9 (1) Public education and awareness;

10 (2) Community coordination in areas of social services11 and criminal justice;

(3) Voluntary involvement of elderly persons and retiredprofessionals in the criminal justice system;

14 (4) Victim and witness assistance;

(5) Reduction of the economic and physical conse-quences of crime against the elderly; and

17 (6) Reduction of isolation of the elderly in the commu-18 nity.

(c) State agencies shall cooperate with and assist the
bureau, within their available resources, in gathering
statistical data and implementing programs which have
the potential to prevent crime against elderly persons.

# §16-5N-12. Designated state agency for handling federal programs.

1 The bureau shall constitute the designated state agency for handling all programs of the federal government 2 relating to the aging requiring action within the state, 3 which are not the specific responsibility of another state 4 agency under the provisions of federal law or which have 5 6 not been specifically entrusted to another state agency by the Legislature. The bureau shall be empowered to 7 comply with all regulations and requirements to qualify 8 for federal grants and to administer such federal funds. 9

# §16-5N-13. Records and files, existing programs and contracts;

~ /

#### rules.

1 (a) All records, files and other property belonging to the 2 West Virginia commission on aging pursuant to article 3 fourteen, chapter twenty-nine of this code shall be turned 4 over to the bureau herein created and shall be continued 5 as part of the records, files and other property thereof.

(b) All contracts, programs and agreements entered into
or offered by the state commission on aging prior to the
effective date of this statute shall continue in legal force
and effect under the bureau of senior services.

(c) All existing rules promulgated by the state commission on aging shall remain in effect and be administered
and interpreted by the commissioner until such time as
they are revoked or modified.

#### §16-5N-14. Reports.

.

1 The bureau shall submit a report on the condition, 2 operation and functioning of the bureau to the governor 3 and to the members of the Legislature on or before the 4 first day of January of each year, in addition to such other 5 recommendations, studies and plans as it may submit from 6 time to time.

# §16-5N-15. Continuation of bureau.

1 Pursuant to the provisions of article ten, chapter four of

2 this code, the bureau of senior services shall continue to

3 exist until the first day of July, two thousand one.

That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee

Chairman House Committee

Originated in the Senate.

In effect from passage. 25

Clerk of the Senate

Brigay 7. B . . . . . . . . . . . . . . . . . . . Clerk of the House of Delegates

President of the Senate

..... Speaker House of Delegates

281 .. this the ... The within .... day of ..... Governor

PRESENTED TO THE

GOVERMOR Date 4/21/4 Time \_//:170